# STATE OF INDIANA BEFORE THE ALCOHOL AND TOBACCO COMMISSION

IN THE MATTER OF	)
THE PERMIT OF	)
	)
FLOR, INC	) PERMIT NUMBER DL4922718
3110 SHADELAND AVE.	)
INDIANAPOLIS, IN 46226	)
Permittee.	

### PROPOSED FINDINGS OF FACT AND CONCLUSIONS OF LAW

#### I. BACKGROUND OF THE CASE

Flor, Inc., 3110 Shadeland Ave., Indianapolis, Indiana 46226 (Permittee), permit number DL4922718 (Permit), is the permit holder of a beer and wine grocery dealer permit in an incorporated area. Permit was placed in escrow on February 5, 2014. Current permit year expires December 19, 2019.

At the July 3, 2018 meeting of the Alcohol and Tobacco Commission (Commission), the Commission ordered that this permit be made active or transferred by December 31, 2018. Permit was not transferred or made active by December 31, 2018. Commission reviewed the status of the Permit at the January 3, 2019 Commission meeting and found that there was a transfer applications on file to transfer the permit to El Paisano Warehouse, LLC under permit number DL4931578. The permit applicant for DL4931578 was owned by the same people that owned permit holder for Permit. The Commission ordered Permittee to appear for a hearing on February 6, 2019, following the transfer hearing, to show cause why the permit should not be revoked pursuant to IC 7.1-3-23-5 for refusing to comply with a provision of Title 7.1, specifically IC 7.1-3-1-3.5, or pursuant to IC 7.1-3-23-12 for ceasing to possess the qualifications required for the issuance of that particular permit type under Title 7.1 of the

Indiana Code. The hearing on February 6, 2019 would have been vacated if the permit was made active immediately following the transfer. Permittee appeared and an order to show cause hearing was held on February 6, 2019.

Judicial notice is taken of the entire Commission file for permit number DL4922718, including the documents attached hereto as Exhibit 1 and Exhibit 2.

#### II. FINDINGS OF FACT

- 1. Flor, Inc., 3110 Shadeland Ave., Indianapolis, Indiana 46226 (Permittee), permit number DL4922718 (Permit), is the permit holder of a beer and wine grocery store dealer permit in an incorporated area. (ATC File.)
- 2. The Permittee requested Permit to be placed in escrow on January 16, 2014. (Exhibit 1.)
- 3. The Commission granted the Permittee's first year escrow request on February 5, 2014. (Exhibit 2.)
  - 4. Permittee is current on annual permit fees. (ATC File.)
  - 5. The annual permit year will expire December 19, 2019. (ATC File.)
  - 6. Permittee held the permit in escrow for more than five years. (ATC File.)
- 7. The Commission ordered at its July 3, 2018 meeting that the Permittee must make Permit active or transfer it by December 31, 2018. (ATC File.)
- 8. The Commission reviewed the status of the Permit at its January 3, 2019 Commission meeting. (ATC File.)
- 9. The Commission found that the Permit remained in escrow but that a transfer of location was on file and set for local board hearing. (ATC File.)

- 10. The Commission ordered the Permittee to appear for a hearing on February 6, 2019 and show cause why Permit should not be revoked. (ATC File.)
- 11. The Permittee appeared for the order to show cause hearing. (Administrative Hearing.)
- 12. The Permittee withdrew the application for transfer at the local board hearing.

  (Administrative Hearing.)
- 13. The Permittee no longer needed the permit at the location of the transfer because that location was not open to the public. (Administrative Hearing.)
- 14. Permit remains in escrow and non-operation at the current permit address.

  (Administrative Hearing.)
- 15. The original permit address is now the location of a retail restaurant permit.

  (Administrative Hearing.)
- 16. Any Finding of Fact may be considered a Conclusion of Law if the context so warrants.

#### V. CONCLUSIONS OF LAW

- 1. The Commission has jurisdiction over this matter pursuant to Ind. Code § 7.1-1-2-2 and Ind. Code § 7.1-2-3-4.
- 2. A permittee shall have no property right in a retailer's or dealer's permit of any type. Ind. Code § 7.1-3-1-2.

## A. CESSATION OF QUALIFICATIONS

1. Ind. Code § 7.1-2-3-4 grants the Commission the power to hold permits on deposit as authorized by Ind. Code § 7.1-3-1-3.5.

- 2. Ind. Code § 7.1-3-1-3.5 allows a retailer or dealer permittee to deposit a permit with the Commission for a period of one (1) year if the permittee is unable to immediately operate the business to which the permit applies. The Commission may extend the term of the deposit for not more than four (4) additional one (1) year periods if the permittee is able to show to the satisfaction of the commission that the permittee is making a good faith effort to put the permit into operation.
- 3. The total number of years a permit may be held in escrow is five (5) one (1) year periods. Ind. Code § 7.1-3-1-3.5.
- 4. Ind. Code § 7.1-2-3-4.5 states that the chairman may exercise only those express powers enumerated in this title; however, this section does not limit the powers granted to the commission by section 31 of this chapter.
  - 5. Permittee held the permit in escrow for more than five (5) years.
- 6. Permittee is not entitled to additional time to hold the permit deposited in escrow.
- 7. The Commission's express powers in Ind. Code § 7.1-2-3-4 do not give the Commission the authority to grant escrow time outside of that allowed by Ind. Code § 7.1-3-1-3.5.
- 8. The Commission may only allow Permittee to continue holding Permit as an active permit.
- 9. The commission may issue a beer and wine grocery store dealer permit to the proprietor of a grocery store as defined by IC 7.1-1-3-18.5.
  - 10. Permittee is not the proprietor of a grocery store.

- 11. Permittee ceases to meet the qualifications required for a beer and wine grocery store dealer permit in an incorporated area.
- 12. The Commission may revoke a permit of a permittee if the permittee at any time ceases to possess any of the qualifications, including the alteration or cessation of the particular business or type of business then engaged in, which qualified the permittee to hold that permit, required for the issuance of that particular permit under Title 7.1. Ind. Code § 7.1-3-23-12.

#### B. REFUSAL TO COMPLY WITH A PROVISION OF TITLE 7.1

- 1. Commission ordered Permittee to make the permit active or transfer the permit by December 31, 2018. (ATC File.)
- 2. The Commission's order was an order to comply with a provision of Title 7.1, specifically Ind. Code § 7.1-3-1-3.5.
- 3. The Commission may revoke a permit on account of the refusal to comply with a provision of Title 7.1. Ind. Code § 7.1-3-23-5.
- 4. Permittee had more than five (5) years to bring the permit into compliance with Title 7.1 and failed to do so.
- 5. Permittee's failure to bring the permit into compliance is a refusal to comply with a provision of Title 7.1, specifically Ind. Code § 7.1-3-1-3.5.
- 6. The five (5) years of statutorily allowable escrow time is the only time for a permit to be held in a non-operational status. All development, including construction, zoning, and financing, should be completed in that five (5) years.
- 7. The commission cannot grant a request to continue holding Permit in escrow because the grant of such a request would not be permissible under Title 7.1, specifically Ind. Code § 7.1-3-1-3.5.

8. The July 3, 2018 order from the Commission to make the permit active or

transfer the permit by December 31, 2018 put Permittee on notice that the Commission would

not grant additional time to hold Permit on deposit pursuant to Ind. Code § 7.1-3-1-3.5.

Any Conclusion of Law may be considered a Finding of Fact if the context so 9.

warrants.

IV. RECOMMENDATION

Permittee held Permit in escrow for more than the five (5) years allowed by Ind. Code §

7.1-3-1-3.5. The Commission does not have the authority to grant additional escrow time.

Permittee does not qualify for additional escrow time and the Permittee ceases to possess the

qualifications necessary to hold a beer and wine grocery store dealer permit in an incorporated

area, specifically Permittee is not the proprietor of a grocery store. Further, Permittee refuses

to comply with Title 7.1 by holding the permit in escrow longer than the statutorily permissible

five (5) one (1) year periods.

THEREFORE, IT IS ORDERED, ADJUDGED AND DECREED that permit number

DL4922718 shall be REVOKED.

DATE: February 27, 2019

Jessica Allen, Hearing Officer

Distribution:

Flor, Inc.

c/o ME Barber

PO Box 33437

Indianapolis, IN 46203

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Approved this day of Chul	, 2019.
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DAVID COOK, CHAIRMAN	
JOHN KRAUSS, VICE CHAIRMAN	٠.
J. Dall D. Mulb	
DALE GRUBB, COMMISSIONER	
MARJORIE MAGINN, COMMISSIONER	